

TWENTY-EIGHTH REGULAR SESSION
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Port of Spain, Trinidad and Tobago

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FINAL REPORT

**TWENTY-EIGHTH REGULAR SESSION OF THE
INTER-AMERICAN DRUG ABUSE CONTROL COMMISSION (CICAD)
FINAL REPORT**

I. BACKGROUND

The Statute of the Inter-American Drug Abuse Control Commission (CICAD) provides in Article 21 that the Commission shall hold two regular sessions per year, one an ordinary session, the other to address specific technical topics determined by the Commission or such other matters as may require its special attention. The Statute also provides that special sessions shall be held whenever the Commission so decides, or at the request of a majority of its member states. At its twenty-seventh regular session, the Commission decided, in accordance with Article 20 of the Statute, to hold the twenty-eighth regular session in Port of Spain, Trinidad and Tobago.

II. PROCEEDINGS OF THE TWENTY-EIGHTH REGULAR SESSION

A. DECISIONS ADOPTED

1. APPROVAL OF THE AGENDA AND SCHEDULE OF ACTIVITIES

The agenda (document CICAD/doc.1069/00 rev.1) was adopted without amendment. The schedule of activities (CICAD/doc.1070/00 rev.6) was also adopted, with minor changes of timing.

2. ELECTION OF THE CHAIRMAN AND VICE CHAIRMAN OF CICAD

In accordance with Articles 22 and 23 of the Statute of the Commission, elections were held for Chairman and Vice Chairman for the term of office October 2000-October 2001 (see documents CICAD/doc.1073/00, *Candidacy of Trinidad and Tobago for Chairmanship of the Commission*, and CICAD/doc.1086/00 and CICAD/doc.1075/00, *Candidacies of Bolivia and Venezuela respectively for the Vice Chairmanship*). The Chair advised that Bolivia had since withdrawn its candidacy (CICAD/doc.1092/00).

On the nomination of the delegation of Mexico, seconded by the delegation of Barbados, the Principal Representative of Trinidad and Tobago, in the person of Mr. Lancelot Selman, was elected Chairman by acclamation. Nominated by the delegation of the Dominican Republic and seconded by the delegation of the United States, the Principal Representative of Venezuela, in the person of Dr. Mildred Camero, was elected Vice Chairman, also by acclamation.

3. 2000 ANNUAL REPORT OF CICAD TO THE OAS GENERAL ASSEMBLY AT ITS THIRTY-FIRST REGULAR SESSION

The Commission established a working group open to all member states to review the preliminary draft annual report of CICAD to the General Assembly (document CICAD/doc.1079/00). Because of the shortage of time during the twenty-eighth regular session, the Commission decided that the working group should meet again at CICAD headquarters in Washington, D.C. on November 6, 2000, to continue its revision of the document. It requested the Executive Secretariat to draft an executive summary of the annual report for consideration at that working group meeting.

4. REPORT ON THE STATUS OF THE MULTILATERAL EVALUATION MECHANISM (MEM)

Dr. Alberto Scavarelli, Principal Representative of Uruguay and coordinator of the Governmental Experts' Group (GEG), gave an oral report on the progress of the Multilateral Evaluation Mechanism (MEM). He described in positive terms the three meetings that the GEG had held up to that point, and the process it had used to examine the governments' observations on the draft reports. He drew attention to the importance of the fourth meeting of the GEG, which would take place in Washington on November 13-22, 2000, in order to complete the national and hemispheric reports for submission to the first special session of CICAD to be held in December 2000.

During the Commission's debate on the MEM, delegates said there was a need for a discussion, at the appropriate time, of the frequency of future evaluations, the methodology used by the GEG, the timing of its meetings, and the content of the indicator questionnaire.

The Principal Representative of Mexico said that it was difficult to draw conclusions about the MEM while the first evaluation was still under way, and therefore, the Commission's views would necessarily at this time be preliminary in nature. He also emphasized the need to ensure the continuity and credibility of the MEM, in order to consolidate it as a tool for cooperation.

Speaking for the record, the Principal Representative of Panama spoke to the mutually beneficial purposes of the MEM, contrasting the MEM with the unilateral, parallel and contradictory evaluations done by organizations like the Financial Action Task Force, which had negatively evaluated his country despite the progress Panama has made in combatting money laundering (see document CICAD/doc.1077/00).

The Chair of CICAD asked the GEG Coordinator to convey to the Group of Experts the Commission's recommendations and observations, which are summarized as follows:

- The purpose of the first round of the MEM evaluation was to make an objective diagnosis of the situation of the member states in the drug area.
- The GEG's recommendations should be consonant with the information that the Governments had provided in the questionnaires, and should set priorities vis-à-vis the particular situation of each country and propose concrete lines of action.
- In order to ensure the credibility of the MEM, the reports should faithfully reflect the information given by the governments, without fear of discussing the true situation and problems faced by the countries.
- Given that it is in its initial stages, the instrument should be improved to make it a better instrument for cooperation and evaluation; thus the GEG should make recommendations on the questionnaire itself and should report on obstacles and difficulties encountered during the process.

5. AGENDA FOR THE FIRST SPECIAL SESSION OF CICAD, DECEMBER 2000

The Commission agreed the following agenda for the first special session of CICAD, to be held in Washington, DC on December 11-15, 2000, as follows:

- a) Consideration and approval of the hemispheric and national reports of the MEM
- b) Follow-up to the reports: CICAD recommendations to the member states and actions that the Commission should take, through the Executive Secretariat, to strengthen hemispheric cooperation.
- c) Presentation of the MEM to the Third Summit of the Americas
- d) Assessment of the first round of evaluations and adjustments for the next round.

The Commission gave preliminary consideration to a proposal by the Executive Secretariat to include a reference to the MEM in the CICAD Statute (document CICAD/doc.1085/00), and decided to consider the matter in greater detail at a future regular session, in the context of the Commission's resolution establishing the MEM, adopted at its twenty-sixth regular session held in Montevideo, Uruguay in October 1999.

6. CICAD'S EXPERT GROUPS

a) Report by the Group of Experts on Money Laundering Control

In accordance with a decision taken by CICAD at its twenty-fifth regular session, the Chairman of CICAD's Group of Experts on Money Laundering Control, Dr. Lorenzo Cortese, Principal Representative of Argentina, presented the Group's report and proposed work plan for 2001-2002 (document CICAD/doc.1077/00).

The Commission thanked the Expert Group for its work, and approved the work plan for 2001-02 presented by the Executive Secretariat at the request of the Expert Group's Chairman; the work plan addresses the following main topics: a) legal analysis of the crime of money laundering; b) typologies research and exercises, and c) research on Financial Intelligence Units (FIUs). The Commission also decided to allow the Group to make use of the information generated by the Multilateral Evaluation Mechanism (MEM), to assist in the follow-up to the Plan of Action of Buenos Aires, and recommended to the Secretariat that RETCOD be expanded to include the exchange of information on money laundering.

b) Report of CICAD's Expert Group on Demand Reduction

The Principal Representative of Chile, the country holding the chairmanship of the Expert Group on Demand Reduction, presented an oral report on the third meeting of the Group, held in Santiago, Chile on October 3-5, 2000. The Commission considered a preliminary version of the final report (document CICAD/doc.1080/00), which was still subject to review by the governments. The Expert Group's recommendations included a request to the Executive Secretariat to implement the Inter-American Observatory on Drugs as soon as possible, in order to provide reliable data that would allow countries to evaluate their drug abuse prevention and treatment programs.

On the basis of the recommendations of the Expert Group, the Commission recommended that the agenda for the next meetings of the Group include the following issues: evaluation of the effectiveness and impact of different treatment modalities on different groups of patients; prevention research and quality criteria for prevention programs, and the introduction of training in drug prevention into the undergraduate curriculum for education and communications students.

c) Convocation of CICAD Expert Groups for 2000/2001 and Election of their Chairpersons

The Commission decided to convene the Expert Groups on Demand Reduction, Money Laundering Control, and the Control of Chemical Substances to meet in 2001.

Dr. Charles Thesiger, Alternate Representative of Jamaica, was elected chair of the Demand Reduction Expert Group for a period of one year.

Dr. Victor Prado, Alternate Representative of Peru, was elected chair of the Expert Group on Money Laundering Control for a one year term of office (document CICAD/doc.1074/00). The Commission decided to accept the offer of the Government of Peru to hold the next meeting of the Group in that country.

The Government of Colombia was elected to chair the Group of Experts on the Control of Chemical Substances, following its note published in document CICAD/doc.1088/00.

Bearing in mind the need for a comprehensive approach to the drug problem, the Commission asked all of its Expert Groups to exchange information and experiences with each other.

7. CICAD'S RELATIONS WITH CIVIL SOCIETY

The Commission considered a paper prepared by the Executive Secretariat at the request of the delegation of Argentina during the twenty-seventh regular session (CICAD/doc.1087/00). It also heard presentations from special guests representing the Ibero-American Network of Non-Governmental Organizations working in Drug Abuse Prevention (RIOD), and from the delegations of Brazil and Panama, who showed videos of drug abuse prevention materials.

In its presentation, the Executive Secretariat referred to resolution AG/RES.1701(XXX-O/00) on *The Organization of American States and Civil Society* adopted by the OAS General Assembly at its thirtieth regular session, and in particular, to the guidelines for the participation of civil society organizations (CSOs) in OAS activities.

The Principal Representative of Argentina proposed that basic international parameters be established against which to assess drug abuse prevention and treatment programs conducted by non-governmental organizations, and that the Executive Secretariat draw up documentation on the topic, for possible consideration by the CICAD Expert Group on Demand Reduction.

The Commission welcomed the General Assembly's adoption of the abovementioned resolution, and recognized the value of the participation and advice of civil society organizations in the planning and implementation of national and regional drug policies. It requested the Executive Secretariat to compile technical information on basic criteria that should be met by civil society organizations, entities and individuals working in demand reduction, with a view to greater professionalization in the field. It also recommended to member states that they draw up a list of CSOs in their respective countries that meet nationally-set standards of quality, and that they forward the lists to the Executive Secretariat of CICAD, for publication on the Inter-American Observatory's Regional Web Page.

8. INTER-AMERICAN OBSERVATORY ON DRUGS

The Commission considered a report by the Executive Secretariat on overall progress made in developing the Inter-American Observatory on Drugs (document CICAD/doc.1095/00), and expressed its pleasure with the progress made. The Commission also received progress reports on three new projects being developed by the Observatory, as follows:

a. Displacement of people and illicit crops: Fostering cooperation in the Americas

The Commission considered the Executive Secretariat's paper on the topic of displacement of people and illicit crops (document CICAD/doc.1081/00), which was prepared at the request of the delegations of Argentina and Venezuela during the twenty-seventh regular session. The paper proposed that a study be undertaken on the impact of that phenomenon on various countries of the hemisphere, the findings of which would be considered at the next regular session. The Assistant Executive Secretary of CICAD made a presentation on the Observatory's initial research on the question of displacement (document CICAD/doc.1098/00).

The Commission found that the phenomenon of displacement in the hemisphere warranted more detailed consideration by the Commission itself, and stressed the need for coordination, in the framework of the principle of shared responsibility, to prevent the expansion of illicit crops and of the drug trade as a whole and its various constituent factors. It directed the Executive Secretariat, in close cooperation with governments, to begin an in-depth study of displacement issues strictly related to drugs, in order clearly to define the terms of the study and the scope of the problem, and to present a progress report to the twenty-ninth regular session, along with recommendations as to how the matter should be addressed regionally.

b. Revision of the UN Annual Reports Questionnaire (ARQ)

The representative of the United Nations International Drug Control Program (UNDCP) gave a report on the status of the revision of the UN Annual Reports Questionnaire (demand reduction section) (document/CICAD/doc.1082/00), saying that the revised version would be presented to the UN Commission on Narcotic Drugs at its next session in March 2001. He thanked the Executive Secretariat of CICAD for its cooperation in this important revision, which will simplify the questionnaire so that it contains only the minimum data necessary for global reporting purposes.

The Commission thanked the UNDCP representative for his presentation, and encouraged the Secretariat to continue to work in collaboration with UNDCP and the European Monitoring Centre on the ARQ and other matters of mutual interest.

c. Gangs, Drugs and Violence

The Executive Secretariat gave an oral report on the First Inter-American Conference on Combatting Transnational Drug-related Gangs and Violence held in Miami on October 10-11, 2000. The recommendations of that conference included multisectoral training, research and exchange of information and best practices on gang prevention, community policing, and the development of coordinated multisectoral anti-gang approaches in the region. The Commission welcomed the initiative, and invited the Secretariat to continue with this endeavor, and report back to the twenty-ninth regular session.

9. THE THIRD SUMMIT OF THE AMERICAS

The Director of the OAS Office of Summit Follow-Up, Dr. Jaime Aparicio, gave an oral report on the status of preparations for the third summit of the Americas to be held in Quebec City, Canada in April 2000. He highlighted the themes that the host country has set out in its proposed Action Plan, as well as the work done thus far by the Summit Implementation Review Group (SIRG). The Representative of Canada indicated that the MEM would be one of the main topics to be considered by the Heads of State and of Government.

10. GENERALIZED LAND-USE EVALUATION AND MANAGEMENT (GLEAM)

The Executive Secretariat gave a status report on the application of the Generalized Land-use Evaluation and Management (GLEAM) system in Peru and Bolivia. The Principal Representative of Ecuador requested that GLEAM be implemented in that country. The Commission thanked the Secretariat for its continued initiative in this area.

11. CONTROL OF PHARMACEUTICALS

The Principal Delegate of Colombia introduced his Government's proposal for development of an information system to control of the raw materials, ingredients and precursors used to manufacture controlled medicines (documents CICAD/doc.1084/00 and 1096/00). The Commission decided to ask the Expert Group on Chemicals to examine the issue of the control of pharmaceutical products, and make recommendations thereon to the Commission at its twenty-ninth regular session.

12. CARIBBEAN REGIONAL MARITIME COOPERATION AGREEMENT

The representative of the Kingdom of the Netherlands introduced document CICAD/doc.1076/00 rev.1, entitled ***Draft Agreement concerning Cooperation in Suppressing Illicit Maritime Trafficking in Narcotic Drugs and Psychotropic Substances in the Caribbean Area*** (documents CICAD/doc.1076/00 rev.1 and 1103/00). He encouraged interested member states to review it and participate actively in the review process at a meeting to be held in Curaçao in November 2000.

13. TEST RESULTS FOR CHEMICAL CONTROL SOFTWARE

The Executive Secretariat introduced the ***Final report of the seminar to demonstrate a computer software program for the control of chemical substances used in the illicit manufacture of narcotic drugs and psychotropic substances***, held in Lima, Peru on June 26-27, 2000 (CICAD/doc.1091/00). On behalf of her government, Dr. Rosa María del Castillo, Director of Chemical Inputs Control of Peru, donated to the Executive Secretariat the chemical control software developed by her office, for distribution to those member states that formally request it. Mr. Hugo Matsuura, who had been responsible for development of the software, then provided an overview of the computer program. Based on requests received, the Secretariat would develop a training and implementation plan, and would produce an English version, as well as one that operates on the SQL platform. The Commission and the Executive Secretariat expressed their appreciation to the Government of Peru for the donation.

14. COOPERATION AMONG REGIONAL SECRETARIATS

The representative of the Caribbean Community (CARICOM) made a presentation on the CARICOM Perspective on Inter-Regional Cooperation in Drugs Control (document CICAD/doc.1099/00), in which he proposed closer cooperation among regional and subregional agencies on topics of mutual interest, including demand reduction, legal matters, maritime cooperation and control of transnational organized crime. The Central American Permanent Commission for the Eradiction of the Illicit Production, Trafficking, Consumption and Use of Narcotic Drugs and Psychotropic Substances (CCP) circulated a declaration approved in Guatemala in July 2000 on the development of a subregional action plan for drug control (document CICAD/doc.1101/00).

15. COOPERATION WITH PERMANENT OBSERVER COUNTRIES AND OTHER INTERNATIONAL AND REGIONAL ORGANIZATIONS

The representative of Spain discussed his Government's continued close cooperation with CICAD member states and with the Executive Secretariat on several important projects, such as institution-building, fellowships in demand reduction, an on-line M.A. program in addictions studies and data collection. He assured the Commission of Spain's continued cooperation in helping member states establish or enhance national observatories on drugs.

The representative of the United Nations Regional Centre for Peace, Disarmament and Development in Latin America and the Caribbean (UNLiREC) discussed the activities carried out by CICAD and UNLiREC in 1999-2000 for the purpose of implementing the Inter-American Convention on Arms by means of the CICAD Model Regulations. Dr. Björg said that the Centre is developing a course on arms trafficking control, in which he hopes for CICAD participation.

The delegate of the Russian Federation outlined his country's drug control activities, and said that the Russian Federal is ready to support the efforts of CICAD member states to control drug trafficking and related crimes.

The Commission thanked the Permanent Observer countries for their support for CICAD programs.

16. DATE AND PLACE FOR THE TWENTY-NINTH REGULAR SESSION OF CICAD

In accordance with Articles 20 and 21 of the Statute, the Commission decided to hold its twenty-ninth regular session at the headquarters of the Organization in Washington, DC in the second quarter of 2001. The exact date would be set as soon as possible by the Chair, in consultation with delegates and with the Executive Secretariat.

17. OTHER BUSINESS

a) Integrated Monitoring System for the Amazon Region (SIVAM)

Dr. Getulio Becerra Santos, Chief of the Drugs Division of the Federal Police of Brazil, made a presentation on the Integrated Monitoring System for the Amazon Region (SIVAM), the extent of which demands of the Police a considerable amount of human and financial resources. By means of this project, the Brazilian government the vast Amazon region which, since it

embraces a number of border areas, requires particular treatment as far as the control of drug trafficking and related crimes is concerned.

b) Training in arms trafficking control

Lack of time precluded a presentation by the Executive Secretariat of its proposed training program on arms trafficking control. However, the Executive Secretary of CICAD made a brief reference to the project, which is designed to implement the Inter-American Convention against the Illicit Manufacturing of and Trafficking in Firearms, Ammunition, Explosives, and other related Materials, through the CICAD Model Regulations for the Control of the International Movement of Firearms, their Parts and Components, and Ammunition (document CICAD/doc.1083/00 rev.1). He noted that the project requires financing in order to be able to implement it. In its capacity as Secretariat Pro-Tempore, the Delegation of Mexico reported on the first meeting of the Consultative Committee of the Inter-American Convention, which had been held in Washington on March 10, 2000, and urged member states to forward as soon as possible their replies to the questionnaire on the ratification and implementation of the Convention.

B. PARTICIPANTS

1. CICAD MEMBERS

Attending the twenty-eighth regular session of the Commission were Representatives of Antigua and Barbuda, Argentina, Bahamas, Barbados, Bolivia, Brazil, Canada, Chile, Colombia, Costa Rica, Dominican Republic, Ecuador, El Salvador, Guatemala, Guyana, Haiti, Honduras, Jamaica, Mexico, Panama, Paraguay, Peru, Saint Kitts and Nevis, Suriname, Trinidad and Tobago, United States, Uruguay and Venezuela.

2. PERMANENT OBSERVERS

Also attending the twenty-eighth regular session in their capacity as Permanent Observers to the Organization of American States (OAS) were representatives of the European Union/European Commission, France, the Russian Federation, and Spain.

3. INTER-AMERICAN SPECIALIZED ORGANIZATIONS AND INTERNATIONAL AGENCIES

Representatives attended from the Andean Community; the Caribbean Community (CARICOM); the Caribbean Financial Action Task Force (CFATF); the European Monitoring Centre on Drugs and Drug Addiction (EMCDDA); the Inter-American Defense Board (IADB); the Inter-American Institute for Cooperation on Agriculture (IICA); the International Criminal Police Organization (INTERPOL); the United Nations International Drug Control Programme (UNDCP), and the United Nations Regional Center for Peace, Disarmament and Development in Latin America and the Caribbean (UN-LIREC).

The list of participants in this regular session is published separately as document CICAD/doc.1071/00 rev.2).

4. SPECIAL GUESTS

The Rev. Bartolmeu Catalá Barceló, Chairman of the Ibero-American Network of Non-Governmental Organizations working in Drug Dependency (RIOD), Dr. Carmen Macias, Deputy Director of CEDRO, Peru, one of the Latin American members of RIOD, and Mr. Hugo Matsuura, of the Peruvian Ministry of Industry, Tourism, Integration and International Trade Negotiations, were special guests.

C. SESSIONS

1. OPENING SESSION

The opening session was held at 1:00 p.m. on October 24, 2000, in the Hotel Hilton in Port of Spain, Trinidad and Tobago. The outgoing Chair of CICAD, Dr. Alberto Scavarelli, Principal Representative of Uruguay, welcomed the delegates, and the Executive Secretary of CICAD, Mr. David R. Beall, made an opening statement.

2. INAUGURAL SESSION

The formal inaugural session was held at 6:00 p.m. on October 24. The Minister of National Security of Trinidad and Tobago, Senator the Honourable Brigadier Joseph Theodore, inaugurated the twenty-eighth regular session of CICAD on behalf of his Government. The Secretary General of the Organization of American States, Dr. César Gaviria, sent a message of welcome, which was read out by the Executive Secretary of CICAD.

3. PLENARY SESSIONS

The Commission held five plenary sessions. The closing session held on October 26, 2000 at 5:30 p.m. was addressed by the Executive Secretary of CICAD, Mr. David R. Beall, and by the Chair of CICAD, Mr. Lancelot Selman, who declared the proceedings closed.