

**TWENTY-FOURTH REGULAR SESSION**  
**October 26-29, 1998**  
**Tegucigalpa, Honduras**

**OEA/Ser.L/XIV.2.24**  
**CICAD/doc.1004/98 rev.1**  
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**FINAL REPORT**

## **I. BACKGROUND**

The Statute of the Inter-American Drug Abuse Control Commission (CICAD) provides in Article 21 that the Commission shall hold two regular sessions per year, one an ordinary session, the other to address specific technical topics determined by the Commission or such other matters that require its special attention. The Statute also provides that special sessions shall be held whenever the Commission so decides, or at the request of a majority of its member states. At its twenty-third regular session, the Commission accepted the offer of the Government of Honduras, made in accordance with Article 20 of the Statute, to hold the twenty-fourth regular session in Honduras.

## **II. PROCEEDINGS**

### **A. PARTICIPANTS**

#### **1. CICAD MEMBERS**

Attending the twenty-fourth regular session of the Commission were the delegates of Antigua and Barbuda, Argentina, the Commonwealth of The Bahamas, Brazil, Canada, Chile, Colombia, Costa Rica, Dominican Republic, Ecuador, El Salvador, Guatemala, Haiti, Honduras, Jamaica, Mexico, Nicaragua, Panama, Paraguay, Peru, Suriname, Trinidad and Tobago, United States, Uruguay and Venezuela.

#### **2. PERMANENT OBSERVERS**

Also attending the twenty-fourth regular session in their capacity as Permanent Observers to the Organization of American States (OAS) were representatives of the European Commission, France, the Kingdom of the Netherlands, and Spain.

#### **3. INTER-AMERICAN SPECIALIZED ORGANIZATIONS AND INTERNATIONAL AGENCIES**

Representatives attended from the Food and Agriculture Organization of the United Nations (FAO), the Inter-American Children's Institute (IIN), the Inter-American Defense Board (IADB), the International Criminal Police Organization (INTERPOL), the International Monetary Fund (IMF), the Pan American Health Organization (PAHO), the United Nations Children's Fund (UNICEF), and the United Nations International Drug Control Programme (UNDCP).

#### **4. SPECIAL GUESTS**

Representatives of the Regional Center for Legal Development and Cooperation in Central America (CEDEJU), and of the Latin American Institute for the Prevention of Crime and the Treatment of Offenders (ILANUD) also attended the meeting.

The list of participants in this regular session is published as document (CICAD/doc.982/98 rev. 2).

## **B. PROCEEDINGS OF THE TWENTY-FOURTH REGULAR SESSION**

### **1. INAUGURAL SESSION**

The inaugural session was held at 9:30 a.m. on October 26, 1998 in the Convention Center of the Hotel Honduras Maya in Tegucigalpa. An opening statement was made the Chairman of CICAD, Gen. Enrique Astete Baca of Peru, and the meeting was inaugurated by Dr. Gladys Caballero de Arévalo, Designate to the Presidency of Honduras, and Chair of the Honduran National Drug Control Council.

### **2. PLENARY SESSIONS**

The Commission held a total of four plenary sessions, and considered the various items on the agenda for the twenty-fourth regular session. In view of the press of work, it decided to defer debate on agenda item 6, Implementation of the ***Antidrug Strategy in the Hemisphere***: Report of the Executive Secretariat, and on agenda item 7, Use of the International Cooperation Resources received by CICAD.

### **3. CLOSING SESSION**

The closing session was held on October 29, 1998 and was addressed by Mr. David R. Beall, Executive Secretary of CICAD; and by the Chair of the Commission, Dr. Gladys Caballero de Arévalo, who declared the proceedings of the twenty-fourth regular session closed.

## **C. DECISIONS ADOPTED**

### **1. APPROVAL OF THE AGENDA AND SCHEDULE OF ACTIVITIES**

The agenda (document CICAD/doc.977/98 rev. 1) and the schedule of activities (CICAD/doc.978/98 rev. 1) were adopted without amendment.

### **2. ELECTION OF OFFICERS OF CICAD**

In accordance with Articles 22 and 23 of the Statute of CICAD as amended, the Commission proceeded to elect its officers for the term of office October 1998 - October 1999. The Principal Delegate of Honduras to the Commission, in the person of Dr. Gladys Caballero de Arevalo, was elected Chairman by acclamation. The Principal Delegate of Uruguay, in the person of Dr. Alberto Scavarelli, was elected Vice Chairman, also by acclamation

### **3. CONSTITUTION OF THE CICAD INTER-GOVERNMENTAL WORKING GROUP ON THE MULTILATERAL EVALUATION MECHANISM**

The Commission decided to constitute itself, as a Committee of the whole, into the CICAD Inter-Governmental Working Group on the Multilateral Evaluation Mechanism (IWG-MEM), to continue discussion of the questions of process and indicators of progress, as had been agreed at the second meeting of the IWG-MEM in August 1998. The IWG-MEM met for two days under the chairmanship of Dr. Pablo Lagos of Chile, Vice Chairman of the IWG-MEM, in the unavoidable absence of the Chair, Mr. Jean Fournier of Canada.

The full Commission received the final report of the third meeting of the IWG-MEM (CICAD/MEM/doc.14/98), and decided to make reference to it in its annual report to the General Assembly, for its information.

### **4. THE DRUG PROBLEM IN THE HEMISPHERE: GENERAL EXCHANGE OF VIEWS AMONG MEMBER STATES**

The Commission heard statements from several member states on the drug problem in their countries. The Delegates of The Bahamas, Colombia, Guatemala, Haiti, Honduras, Jamaica, Panama, Paraguay, Peru, Suriname, the United States, Uruguay and Venezuela addressed various aspects of their national anti-drug programs and strategies, as well as the obstacles they face in carrying them out. Their statements are published separately as documents of the meeting.

### **5. REPORTS OF THE CHAIRS OF CICAD EXPERT GROUPS ON WORK CARRIED OUT BETWEEN THE TWENTY-THIRD AND TWENTY-FOURTH REGULAR SESSIONS**

#### **a) Control of Chemical Substances.**

The Commission heard a report from the former Chair of the Expert Group on the Control of Chemical Substances, Dr. Michel Dibán of Chile. He referred to document CICAD/doc.988/98, Final Report of the Meeting of the Expert Group on the Control of Precursors, Chemical Substances, Machines and Materials held on September 29 - October 2, 1998 in Santa Cruz de la Sierra, Bolivia. Dr. Dibán reported in detail on the significant changes and adjustments that the Expert Group was proposing to the CICAD Model Regulations to Control Chemical Substances Used in the Illicit Production of Narcotic Drugs and Psychotropic Substances, in order to update them. On behalf of the Expert Group, he asked the Commission to approve the amendments to the Model Regulations contained in the document in reference, and to place on the agenda for the twenty-fifth regular session of CICAD, an item to approve revisions to the Definitions Section, which would be completed by the Executive Secretariat, in

consultation with the members of the Group in the coming months. In closing his report and his term of office as Chair of the Expert Group, Dr. Dibán thanked the members of the Group for their excellent work, and the Executive Secretariat for their untiring support. He also reported that the new Chair from Bolivia would be named by the Government.

The Commission thanked the Expert Group for their report and Dr. Dibán in particular for his leadership of this complex work. It decided to approve the amended Model Regulations, and to consider further the new definitions section at its next regular session.

### **b) Alternative Development**

Mr. Arturo Ospina, Deputy Director of PLANTE, Colombia's alternative development program, presented the report on behalf of the Chair of the Expert Group on Alternative Development, Dr. Maria Inés Restrepo, who was unable to attend (document CICAD/doc.987/98). He also introduced document CICAD/doc.986/98, a directory of alternative development projects, which had been produced by the Executive Secretariat.

The Commission thanked the Expert Group for its work, and approved the report and the recommendations contained therein, with particular emphasis on recommendations 5, 11, and 12 on the need for participation of international financial institutions, increased funding and horizontal cooperation in the area of alternative development. The Commission further took note of the Expert Group's request that the MEM include alternative development indicators on the number of people who have been reinserted into the licit economy as a result of alternative development programs, and on the number of alternative development projects designed and implemented in a given country.

### **c) Money Laundering Control**

The report was presented by Mr. Zenon Biagosh of Argentina, chair of the CICAD Expert Group on Money Laundering Control (document CICAD/doc.990/98). The Commission expressed its appreciation for the report and for the proposed amendments to the Model Regulations concerning Laundering Offenses connected to Illicit Trafficking and other Serious Offenses. It decided to approve the report and the amended Model Regulations on a provisional basis, with the understanding that if member states made no comments of a substantive nature within the next thirty days, they would be definitively approved. However, if a member state raises a substantive objection or indicates that it requires more time to consider the matter, the report and the proposed amendments to the Model Regulations will be taken up by the Commission at its twenty-fifth regular session.

## **6. PRESENTATION BY THE UNITED NATIONS INTERNATIONAL DRUG CONTROL PROGRAMME (UNDCP) ON THE SPECIAL SESSION OF THE UN GENERAL ASSEMBLY AND PROGRESS IN IMPLEMENTING THE PLAN OF ACTION**

Mr. Aldo Lale Demoz, representative of the United Nations International Drug Control Programme (UNDCP), made a presentation on the results of the special session of the UN General Assembly on Drugs, held at New York in June 1998 (document CICAD/doc.1002/98). In the ensuing discussion, Delegates highlighted the high level of cooperation that exists between CICAD and UNDCP, as well as the joint activities being conducted.

## **7. INFORMATION AND ANTI-DRUG EFFORTS IN THE HEMISPHERE**

A panel discussion was held on *Options for Information Use, Organization and Transmission*, with the following panelists: Patricio J. Pastor-Howard, Information and Library Services, University of Chile; Gary W. Strong, Human and Computer Interaction Program, U.S. National Science Foundation; Ronald Cole, Oregon Graduate Institute (United States); Segundo Gustavo Ascacibar Noblecilla, Prevention and Rehabilitation Unit, CONTRADROGAS (Peru); Pablo Lagos, Executive Secretary, National Council for the Control of Narcotics (Chile), and Alberto Scavarelli, Vice Minister of the Presidency of the Republic; and Head of the National Board for the Prevention and Control of Drug Trafficking and Abuse (Uruguay).

The Commission thanked the panelists for their presentations, and stressed the vital importance of information and statistical systems for the twenty-first century. It also emphasized the centrality of CICAD's efforts in information and data collection and distribution, and encouraged the Secretariat to move forward with all member states to consolidate a unified system.

## **8. FINANCING AND OPERATIONS OF THE CICAD EXPERT GROUPS**

The Commission considered a paper prepared by the Executive Secretariat (document CICAD/doc.983/98), on the financing and operations of the CICAD Expert Groups, and it decided to ask the Secretariat to redraft the paper taking into account the observations of member states during the debate; to circulate the redraft in order to receive further comments, and to submit a final paper to the twenty-fifth regular session of CICAD.

## **9. 1998 ANNUAL REPORT OF CICAD TO THE GENERAL ASSEMBLY OF THE ORGANIZATION OF AMERICAN STATES**

The Commission formed a Working Group, consisting of members of the Delegations of Colombia, Guatemala, United States, Canada, Argentina, Venezuela, and Uruguay, to consider CICAD's annual report to the General Assembly of the Organization of

American States (document CICAD/doc.981/98 rev.1). The Commission approved the report, as presented by the Chairman of the Working Group, Mr. Fernando Garcia Robles of Guatemala, and authorized the Executive Secretariat, in consultation with the Chair, to add any facts or events of importance that might occur between the twenty-fourth regular session of CICAD and the end of the calendar year, to update the financial information to December 31, 1998, and to make any minor stylistic changes that might be required. The Commission authorized the Chair of CICAD to submit the annual report to the General Assembly, in accordance with Article 19(g) of the CICAD Statute, along with a draft resolution containing the Commission's recommendations to the Assembly.

#### **10. STATEMENTS BY PERMANENT OBSERVERS AND INTERNATIONAL ORGANIZATIONS**

The Delegate of France and the representative of INTERPOL made presentations on their cooperation with the countries of the hemisphere and emphasized their determination to strengthen their cooperation with CICAD. The delegate of INTERPOL announced that his organization could provide CICAD access to INTERPOL database.

#### **11. IMPLEMENTATION OF THE ANTIDRUG STRATEGY IN THE HEMISPHERE - REPORT OF THE EXECUTIVE SECRETARIAT ON IMPLEMENTATION OF THE PLAN OF ACTION**

The report of the Executive Secretariat on the Plan of Action to implement the *Antidrug Strategy in the Hemisphere* (CICAD/doc.985/98) was circulated but, because of the press of time, the Commission decided not to discuss it at this session.

#### **12. OTHER BUSINESS**

##### **PLACE AND DATE OF THE TWENTY-FIFTH REGULAR SESSION**

The Commission decided to hold its twenty-fifth regular session in Washington, D.C. in the first week of May of 1999, in conjunction with the fifth meeting of the IWG-MEM. A draft agenda would be circulated by the Executive Secretariat, for comment by member states.

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**ADDENDUM**

**ANNUAL REPORT OF THE**  
**INTER-AMERICAN DRUG ABUSE CONTROL COMMISSION (CICAD)**  
**TO THE GENERAL ASSEMBLY OF THE ORGANIZATION**  
**AT ITS TWENTY-NINTH REGULAR SESSION**

## THE MULTILATERAL EVALUATION MECHANISM (MEM)

The Intergovernmental Working Group on the Multilateral Evaluation Mechanism (IWG-MEM) held its fourth meeting in Washington D.C. on January 26-28, 1999, during which the Group examined indicators for the first evaluation round, as well as new indicators in the area of demand reduction and alternative development. The Group discussed the three phases of the process of evaluation and approved a working estimate of nineteen weeks for the evaluation to take place. Consensus was reached in that all 34 member states should have full representation in the Governmental Experts' Group (GEG) carrying out the evaluation, with at least one expert per country. It was also agreed that the evaluation could be a yearly process beginning with a prototype evaluation in the first year based on a reduced number of indicators.

At its fifth meeting, also held in Washington, D.C., the IWG-MEM **reached consensus on** sixty-one indicators to be used in the first evaluation round in 2000 as well as the format for the questionnaire for the evaluation process. The meeting centered on the characteristics and functions of the GEG, as well as characteristics of the multilateral evaluation report and the role of the Executive Secretariat of CICAD. It was agreed that the experts appointed by the governments should possess the level of representativity necessary to take timely decisions in accordance with the functions entrusted to them; that each State shall finance the participation of its delegate; and, that the GEG shall determine its own organization and operation. Given the new responsibilities and workload, **the GEG determined** that the CICAD Executive Secretariat should be strengthened by a group of technical experts as appropriate.

The Group agreed that each country would present a **simple and concise** document prepared by its government on the situation of the country's drug problem, which would illustrate not only the achievements made by the country, but also the difficulties it faces and areas in which cooperation should be strengthened. The Executive Secretariat of CICAD shall be responsible for sending out the questionnaire, collecting the information and preparing the working document that describes the information derived from the questionnaire in a manageable form. The Secretariat shall also carry out any consultations with the country related to the clarification of the information received. The multilateral evaluation report of each country, following the thematic structure of the Anti-Drug Strategy in the Hemisphere, shall be based on the information collected through the questionnaire, the working document prepared by the Executive Secretariat, the **summary** document presented by each government, and consultations carried out by the GEG with each country.

The sixth meeting of the IWG-MEM will be held in Ottawa, Canada on August 31 to September 2, 1999. The agenda will include, among other points, the financial costs of the mechanism. For its seventh meeting, the Group shall present the MEM's **final** design during the twenty-sixth regular session of CICAD in Montevideo, Uruguay at the end of October 1999.